Intellectual and Developmental Disabilities (I/DD) Clinical Advisory Group (CAG)

September 24, 2019

Agenda

Section	— Т	ime ———	Presenter
I/DD CAG Member Introductions	12:05	5 minutes	Doug Fish
I/DD CAG #1 Recap	12:10	15 minutes	Jill Pettinger and Doug Fish
OPWDD Updates	12:25	5 minutes	Allison McCarthy
Benefit Design & Quality Measurement	12:30	15 minutes	Allison McCarthy
Quality Measurement Overview	12:45	20 minutes	Doug Fish and Jill Pettinger
HIT for Quality Measurement	1:05	20 minutes	Raina Josberger and Eric Harris
PAH and MLTC Experience	1:25	10 minutes	Raina Josberger
Next Steps and Discussion	1:35	25 minutes	Jill Pettinger and Doug Fish



I/DD CAG Member Introductions

I/DD CAG #1 Recap

May 2019 I/DD CAG: Key Themes and Topics

- HIT/HIE Strategy
 - Quality measurement methods may impact measure feasibility
- Providers and Support
 - Use of HIT to address requirements and mitigate burden
- Quality and Person-Centered Quality Measurement
 - Whole Person measurement: I/DD, physical, and mental health services

I/DD CAG Scope of Work for 2019 and Beyond

- Build upon the work of the 2016 I/DD CAGs
- Review key considerations related to quality measurement from the VBP Roadmap
- Make recommendations and provide feedback for quality measures for I/DD populations





- Attend and actively participate in scheduled CAG workgroup meetings
- Designate an additional individual to act as an alternate
- Present recommendations to the Joint Advisory Council (JAC) prior to the submission of any recommendations to the DOH

- Clinical expertise and industry knowledge of I/DD services and populations
- Geographic diversity
- New stakeholders impacted by transition to managed care
- Total care spectrum experience for the I/DD population

Membership Selection



Scope of Membership



- 2 year commitment
- OPWDD may rotate membership throughout the duration of the CAG
- Meetings held quarterly
- DOH will use feedback from I/DD CAG but has ultimate authority to select measures and reporting requirements for VBP



Initiatives Supporting Transformation



I/DD Health Homes (I/DD HH)

Providing enhanced care coordination and management to individuals with I/DD



Community First Choice Option (CFCO) included in Mainstream Managed Care (MMC) benefit

- CFCO expands access to home and community-based attendant services and supports
- For CFCO eligible individuals, CFCO services are accessed through the State Plan instead of the 1915(c) Home and Community-Based Services (HCBS) Waiver
- Provider-led Early Adopter MMC plans may provide CFCO services, including Community Habilitation, to members



Transition individuals with I/DD and DD services into managed care

Allow individuals with I/DD to enroll in managed care to receive DD services, including HCBS, via SIPs-PL



CFCO will be provided

The Role of Quality in VBP



- MCOs and providers select which arrangements might be appropriate for their VBP Arrangement
- MCOs and providers must report on quality measures associated with their selected arrangement(s)
- Measure sets and fact sheets for VBP Arrangements are available in the <u>VBP Resource Library</u>
- Quality measurement data are used to calculate shared savings/losses for providers
 - Selected quality measures should also be relevant and appropriate for the services and populations covered under the VBP Arrangement

Quality Measures for I/DD VBP Arrangements

The I/DD CAG will focus on the role of quality in a VBP Arrangement by:

- Analyzing potential data sources for I/DD quality measures;
- Identifying and reviewing existing quality measures that are appropriate for individuals with I/DD;
- Assisting in the prioritization of quality measures that can be incorporated into OPWDD's transition to managed care; and
- Giving insight into the managed care experience to identify quality measures that could be included in I/DD VBP Arrangements.

OPWDD Updates

I/DD HH Performance/Progress Data Highlights Through June 30, 2019

CCOs exceeding benchmark for IAM Completion at 81%

CCOs approaching benchmark for Life Plan Completion at 60%

CCO enrollment continues

Almost 7,000 new enrollees, since 7/1/18

97% enrolled in HH

I/DD Health Home Performance

Performance Source	Description
Technical Assistance Reviews	OPWDD/DOH conduct technical assistance reviews and designation reviews to ensure Health Homes are providing quality care
Progress Reports	OPWDD monitors the performance of CCO Health Homes on key process metrics. It is anticipated that a dashboard will be made publicly available by March 2020.
Life Plan Data System (LPDS)	On a periodic basis, CCOs will extract key data elements from finalized Life Plans and forward this data to OPWDD. This data will be used by OPWDD to monitor Life Plan quality, include the calculation of the I/DD specific health home measures. Data transfers are to begin December 2019. It is anticipated that baseline, Year 1, reports for all CCOs will be available in 2020. Reports will be updated annually to assess CCO progress.



1915(c) Waiver October 2019 Renewal Timeline

- November 2019 Submission with approval by January 1, 2020
- 5 year extension of current agreement with minor technical updates:
 - Removal of Medicaid Service Coordination language
 - Fiscal projections, Revisions to rate setting methodologies,
 - Level of Care Eligibility Determination (LCED) Inclusion of Nurse Practitioners
 - Quality Improvement technical updates

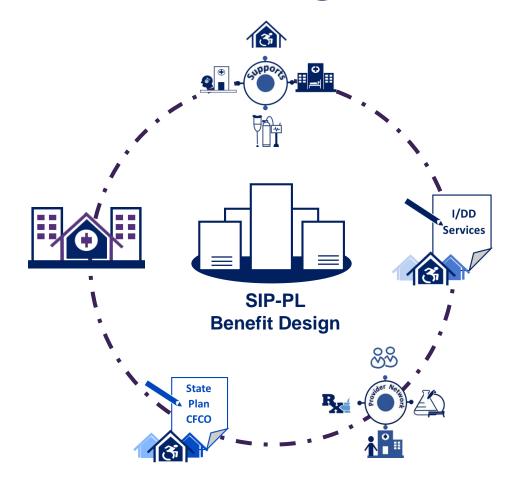
Benefit Design & Quality Measurement

I/DD Benefits Design

- Benefits are the services or medical coverage provided by a health insurance plan (e.g., MCOs)
- Benefit designs are the rules that structure health care coverage and determine how enrollees can access covered services and providers
- Quality measures should align with the I/DD managed care benefit design:
 - What members are eligible to enroll in managed care?
 - What services are members eligible for?
 - How are services paid for?

I/DD Managed Care Benefits Design

- The benefit design for I/DD managed care is still in development and under consideration by OPWDD
- As that work evolves, the I/DD CAG will level set on the types of quality measures and HIT that could be used to support OPWDD's managed care benefit design and move to VBP



Aligning Measurement with Benefit Design and HIT



Benefit Design

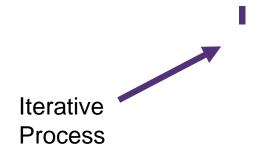
What services will be covered?

- Health care (inpatient and outpatient services)?
- Care coordination or management?
- HCBS (State Plan, Waiver)?



What HIT (data and systems) might be needed to deliver and measure health care provided to individuals with I/DD?

- Claims processing?
- Care coordination or management software?



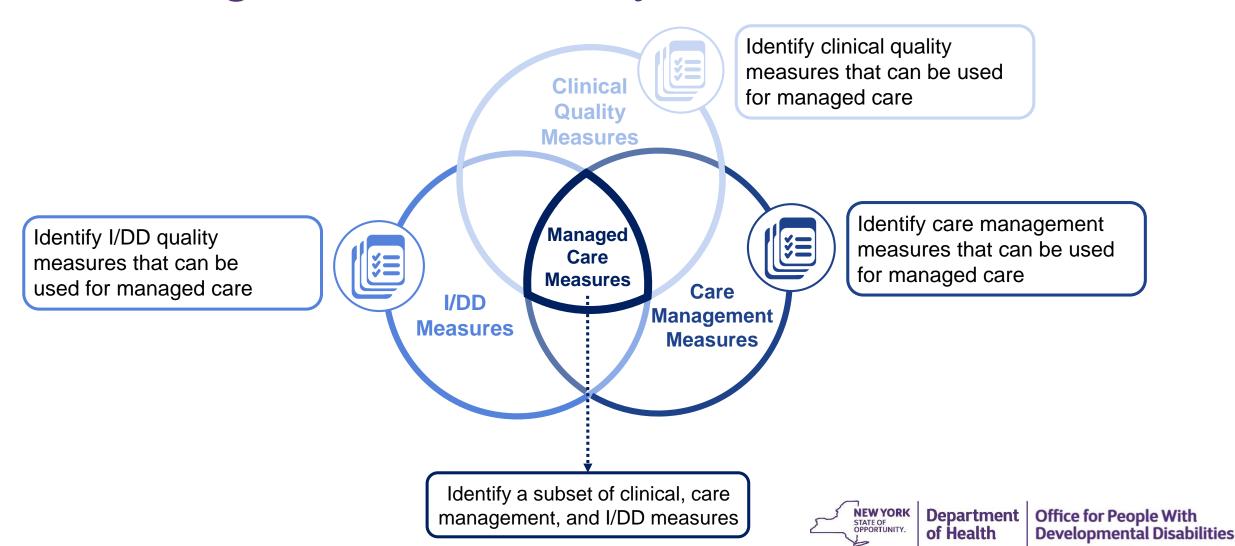


Quality Measures

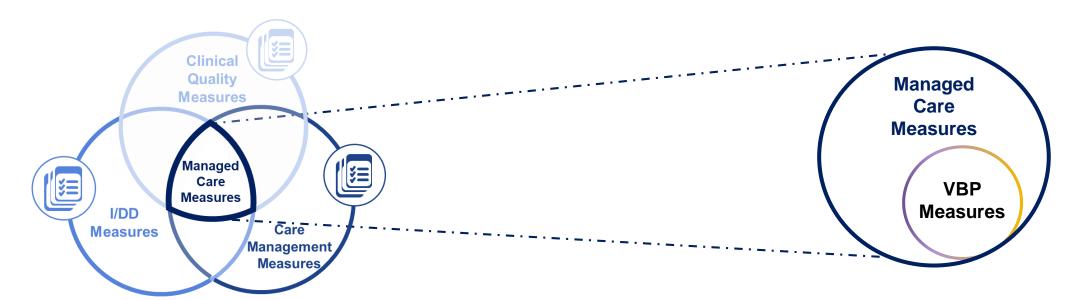
What aspects of covered services and care should be measured and what systems and data can be used to measure it?

- Measure care coordination or management?
- Measure clinical services?

Managed Care Quality Measures for I/DD



Quality Measures for I/DD VBP Arrangements





Managed Care Measures Identify a subset of clinical, care management, and I/DD measures



Identify a subset of clinical, care management, and I/DD measures

VBP Measures

Department Office for People With Developmental Disabilities

Quality Measurement Overview

Quality Measure Types

 Quality measures used to assess the quality of care can be typified (i.e., the Donabedian Model):

Measure Types	Use	Examples
Structural Measures	Assess the physical and organizational factors of where health care happens	 Ratio of nursing home staffing hours to residents Provider use electronic health records (e.g., Meaningful Use)
Process Measures	Assess the health care activities carried out in the course of patient care	 Rate of children who had an annual well-child visit in first 15 months of life Rate of people with diabetes who had their HbA1c tested
Outcome Measures	Assess the impact of care or services on patient health status	 Potentially Avoidable Hospitalizations (PAH) Rate of hospital-acquired infections

Quality Measure Domains

• There are multiple domains of quality measurement:

Measure Domain	Description	Required Data Types	Example Measures Sets
Access to Care	Assesses timely and appropriate health care access for individuals with I/DD.	Claims data and encounter dataLife Plan dataEligibility and enrollment data	NCQA HEDIS
Effectiveness of Care	Assesses provision of evidence- based care to ensure proper use of services for individuals with I/DD	Claims dataEligibility and enrollment data	NCQA HEDIS
Care Management	Assesses the coordination of services and care reflective of the personcentered care planning process.	Claims data and encounter dataLife Plan dataCare management data	I/DD HH measures
Experience or Perception of Care	Assesses individuals' with I/DD experience and attitudes about the services and care they receive.	Survey data	AHRQ CAHPSCQL POMsNCI Core Indicators
Administrative and Programmatic	Assesses or evaluates quality performance of health care programs	Program evaluation data	1915(c) Waiver reporting

Clinical Measure Sets Overview

Example Measure Sets	Description	What do they measure?	Measure Type/Domain
Healthcare Effectiveness Data and Information Set (HEDIS®)	A comprehensive set of standardized performance measures designed to provide purchasers and consumers with the information they need for reliable comparison of health plan performance.	Health plan performance	Access to CareEffectiveness of Care
Consumer Assessment of Healthcare Providers and Systems (CAHPS®) Program	A program of surveys that ask patients to report on their experiences with a range of health care services at multiple levels of the delivery system. ¹	Patients' experience of care	 Experience or Perception of Care
Prevention Quality Indicators (PQI)	A set of measures that can be used with hospital inpatient discharge data to identify quality of care for "ambulatory care sensitive conditions."	Ambulatory care quality	Access to CareClinical outcomes

Clinical Measure Sets Overview (continued)

Example Measure Sets	Example Measures	Required Data Types	
Healthcare Effectiveness Data and Information Set (HEDIS®)	 Controlling High Blood Pressure (interim-outcome) Colorectal Cancer Screening (process) 	Claims DataEligibility and Enrollment DataClinical Data from EHR	
Consumer Assessment of Healthcare Providers and Systems (CAHPS®) Program	 Easy for respondent to get necessary care, tests, or treatment Talk about including family and friends in treatment 	CAHPS Survey Data	
Prevention Quality Indicators (PQI)	 Uncontrolled Diabetes Admission Rate Asthma in Younger Adults Admission Rate 	Hospital Inpatient Data	

I/DD Measure Sets Overview

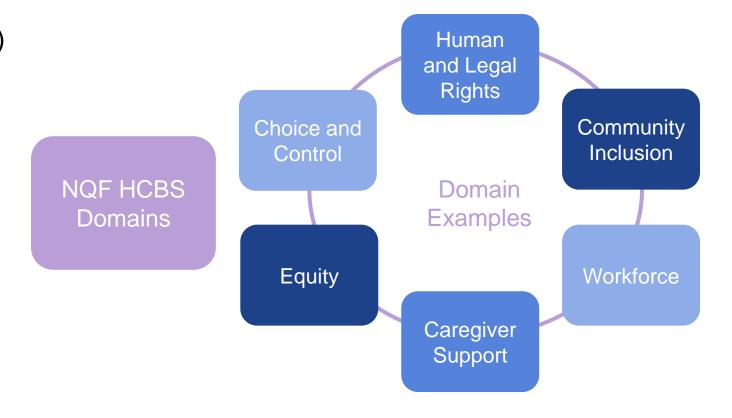
Example Measure Sets	Description	What do they measure?	Measure Type/Domaii
I/DD HH measures	A set of quality measures required of I/DD Health Homes by OPWDD and NYSDOH.	I/DD HH performance	Care Management
1915 (c) Waiver Performance Measures	A set of waiver-specific structural, process, and outcome measures agreed upon by the State and CMS to address waiver assurances and sub-assurances.	States ability to meet waiver assurances and program requirements	 Administrative and Programmatic
Personal Outcome Measures® (POMs)	A set of qualitative indicators used to measure individual quality of life and outcomes from person-centered planning.	Individuals' perception that their defined outcomes are in place	Experience or Perception of Care
National Core Indicators (NCI™)	Standard, qualitative measures used across states to assess the outcomes of services provided to individuals and families. ¹	Individuals' perception of care quality	 Experience or Perception of Care

I/DD Measure Sets Overview (continued)

Example Measure Sets	Example Measures	Required Data	
I/DD HH measures	 Implementation of Personal Safeguards reflected in Life Plan Number of I/DD Health Home members enrolled in Self-Direction 	Life Plan Data	
1915 (c) Waiver Performance Measures	 Number and percent of required OPWDD Individualized Service Plans (ISPs)/Life Plans (LPs) reviewed for the annual DOH ISP/LP Review sample that was completed annually by OPWDD. The number and percent of ISPs/Life Plans that include an assessment of the health and safety risks of the individual. 	Program dataClaims dataCare/service plan data	
Personal Outcome Measures® (POMs)	 People are connected to natural supports People live in integrated environments 	TABS Care Coordination Data	
National Core Indicators (NCI™)	 Proportion of people in each BMI category Proportion of people who reported their staff had adequate training to meet their needs 	NCI Adult Consumer surveysNCI Family surveys	

Domains for HCBS

- The National Quality Forum (NQF)
 has also been collaborating with
 multiple organizations to identify
 additional domains of quality that
 can be used to measure HCBS
- Many of these measure domains could be used to support I/DD specific quality measures
- Additional work is needed to finalize measure specifications and expand their use for I/DD managed care and VBP





2016 I/DD CAG Report: Quality Measures

Clinical Measures			
Centers for Medicare & Medicaid	Preventive Care and Screening: Body Mass Index (BMI) Screening and Follow-Up		
	Proportion of Adults who had blood pressure screened in past 2 years		
Services (CMS)	Diabetes Composite: Aspirin Use		
(CMS)	Emergent Care for Improper Medication Administration or Medication Side Effects		
	Annual Dental Visit (ADV)		
	Colorectal Cancer Screening		
National Committee	Diabetes Composite: Hemoglobin A1c Control (HbA1c) (<8.0%)		
for Quality Assurance (NCQA)	Statin Therapy for Patients With Cardiovascular Disease		
(NOWA)	Diabetes Composite: Blood Pressure (BP) <140/90		
	Diabetes Composite: Tobacco Non-Use		

I/DD Measures			
	People Choose Where and With Whom they Live		
The Council	People Choose Where they Work		
on Quality and	People Use their Environments		
Leadership (CQL) Personal Outcome Measures (POMs®)	People Participate in the Life of the Community		
	People have the Best Possible Health		
	People Interact with Other Members of the Community		
	People Perform Different Social Roles		

HIT for Quality Measurement

HIT Systems

Data System	Description/Purpose	Data Types for Quality Measures	Owner
Health Plans' Claims Systems	A system for managing and paying on electronic claims submitted as EDI transactions either directly from providers through intermediary claims clearinghouses.	Administrative data, such as: Claims data Eligibility and enrollment data	MCOs
Electronic Health Records (EHR)	An electronic version of patients' medical history maintained by providers. EHRs include clinical data relevant to a person's care, including demographics, progress notes, problems, medications, vital signs, past medical history, immunizations, laboratory data and radiology reports. ¹	Clinical data, such as: ProblemsMedicationsPast medical history	Providers

Data System	Description/Purpose	Data Types for Quality Measures	Owner
Tracking and Billing System (TABS)	An enterprise system that generates claims for state- operated service activities, and tracks program enrollment, state-operated service activities, financial eligibility, and personal information on I/DD individuals and DD providers. CHOICES is a web-based module of TABS for Developmental Disability Regional Offices (DDRO) eligibility and case management. Providers use CHOICES to access eligibility information, manage admission and discharge information, and submit or view assessments.	 Administrative data, such as: Program enrollment Member demographics Primary I/DD diagnoses and acuity Service (activity) records Administrative data, such as: Member demographics Case records 	OPWDD
PSYCKES-Medicaid	The Psychiatric Services and Clinical Knowledge Enhancement System for Medicaid (PSYCKES-Medicaid) that uses administrative data from the NYS Medicaid claims database to generate quality indicators and summarize treatment histories.	Program enrollmentPatient demographicsService utilization records	NYSOMH

Data System	Description/Purpose	Data Types for Quality Measures	Owner
Life Plan Data System	An OPWDD system that collects Life Plan data from CCOs for monitoring Life Plan quality and calculating I/DD specific health home measures.	Member demographicsKey Life Plan data elements	OPWDD
Care Coordination	A care coordination system to manage enrollment, documentation, encounters, and records for people	 Encounter data Member demographics 	CCOs

Software

with developmental disabilities.

- Case management data
- Data to Support Care Planning (e.g. IAM)

Data System	Description/Purpose	Data Types for Quality Measures	Owner
Uniform Assessment System of New York (UAS-NY)	A secure, standardized, automated system of assessments to uniformly assess functional capacity for individuals. OPWDD utilizes the Coordinated Assessment System (CAS) , an assessment instrument within UAS-NY, to assess the unique health and support needs of the I/DD population.	 Member demographics Functional data, including acuity 	NYSDOH
Medicaid Data Warehouse	A comprehensive analytical reporting system and repository of Medicaid data used by data publishers, subscribers, and users.	 Member demographics Fee-for-service (FFS) claims data Encounter data Eligibility data 	NYSDOH

Data System	Description/Purpose	Data Types for Quality Measures	Owner
Statewide Planning and Research Cooperative (SPARCS)	A comprehensive all payer data reporting system that collects patient level detail on patient characteristics, diagnoses and treatments, services, and charges (not costs or payments), for the following: Inpatient Ambulatory surgery Emergency department, and Hospital-based outpatient service visits	 Member demographics Facility information Payer information Hospital inpatient and outpatient discharge data 	NYSDOH
All Payer Database (APD)	A secure database containing medical, pharmacy and dental claims data received from public and private payers, and non-claim-based data from EHRs, public health registries, and surveys.	 Member demographics Encounter data FFS claim data Non-claims-based data 	NYSDOH



Managed Long Term Care (MLTC) Quality Measurement Experience

Managed Long-Term Care VBP Experience

- Partial benefit (Medicaid services), such as:
 - Home care
 - Personal care
 - Transportation
- The VBP Roadmap identifies the Potentially Avoidable Hospitalization (PAH) measure for partially-capitated MLTC will be used as a proxy for Medicare
 - If outpatient care was received in a timely fashion in the community, the inpatient visit could have been avoided
- VBP Arrangements between providers and MLTC Partial Plans must include the PAH measure

Potentially Avoidable Hospitalization (PAH)

- A PAH is defined by any of the following discharge diagnoses:
 - Anemia
 - Congestive Heart Failure
 - Electrolyte imbalance
 - Respiratory infection
 - Sepsis
 - Urinary Tract infection
- NYS based this measure on CMS' Nursing Home Value Based Purchasing Demonstration (https://innovation.cms.gov/initiatives/Nursing-Home-Value-Based-Purchasing/)

PAH, continued

- Statewide Planning and Research Cooperative System (SPARCS)
 - All-payer hospital file
 - Primary discharge diagnosis
- For MLTC, DOH calculates PAH for all plan-provider combinations.
 - Plans submit attribution files by August 1.
 - Assigns members to a provider organization (CHHA, LHCSA, SNF)
 - Continuous enrollment criteria at the provider level
 - April 2018 June 2019 attribution
 - One row per member
 - State will run the PAH measure based on attribution file and report prior year's results to plan by October/November current year
 - In addition to plan-provider, we also provide Statewide, plan, and provider. All based on attribution file



Next Steps

I/DD CAG Timeline



Completed Milestone



Future Milestone



7/1: OPWDD Waiver Amendment 05 Effective



9/16: 30-day Waiver Comment

Period

11/1: Waiver Request Submitted



1/1: CFCO Implementation



1/1: Waiver Renewed

Mar Apr May Jun Jul Aug Sept Oct Nov Dec Jan

I/DD CAG #1: May 2019

- I/DD CAG Member Charge and Objectives
- VBP 101 to provide overview of VBP concepts/approach
- OPWDD Transformation Updates to apprise stakeholders of major initiatives OPWDD is currently supporting
- Next Steps for OPWDD to identify short and long term strategies
- Next Steps for I/DD CAG

I/DD CAG #2: September 2019

- I/DD CAG #1 Recap
- Role of benefit design in quality measurement
- Identify feasible measure sets and measures
- Evaluate data systems and data for quality measurement
- Next Steps for I/DD CAG

I/DD CAG #3: December 3, 2019

Agenda TBD

NEW YORK STATE OF OPPORTUNITY.

Department of Health

Office for People With Developmental Disabilities

Additional Key Dates

- The Measure Support Task Force (MSTF) will be meeting on Friday, September 27th from 1:30 – 3:00 pm
 - Please contact <u>Tina.Browne@health.ny.gov</u> to participate in this meeting
- The Steering VBP Workgroup November 2019 (date is being finalized)